# INNOVATION AND TRADE POLICY IN A GLOBALIZED WORLD

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<sup>&</sup>lt;sup>†</sup>The views expressed here are those of the authors and do not necessarily reflect those of the Board of Governors or the Federal Reserve System.

### Motivation - United States in the Late 1970s



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*"Foreign competition in the technology intensive industries poses a more serious threat to our country's position in the international marketplace than ever before in our history."* John P. McTague (1985)<sup>a</sup>

<sup>&</sup>lt;sup>a</sup>Associate Director of the Office of Science and Technology Policy of the Reagan Administration.





Numbers above bars denote number of states with R&D tax credit. Abbreviations refer to names of states with positive R&D tax credit. Source: Authors' calculations, Wilson (2009)



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– R&D Intensity



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### **R&D** Policies in Other Countries



R&D subsidies were prominent only in the U.S.

# Motivating Questions

- 1. What are the welfare effects of industrial policies in an open economy faced with foreign technological competition?
  - Protectionism vs. R&D subsidies
- 2. How do the implications depend on the policymaker's horizon?
  - Short run vs. Long run

# Motivating Questions

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  - **Short run** vs. Long run

 A good framework should also incorporate the non-monotonic empirical link between *import competition* and *innovation* as in Bloom et al. (2016) and Autor et al. (2016), among many others.

## To Answer These Questions...

- 1. New Micro Evidence
- 2. Model
  - Two large open economies subject to trade frictions
  - Dynamic general equilibrium with endogenous incumbent innovation
  - Step-by-step innovation with strategic interaction between firms
  - Endogenous entry-exit of firms
  - Transitional dynamics: important for policy horizon

#### 3. Quantitative Policy Analysis

- Evaluate policies in different policy horizons
  - One-sided trade policy
  - Incumbent R&D subsidy
  - Two-sided trade policy (retaliation)
  - Optimal policies















PROTECTIONISM



PROTECTIONISM



RETALIATION



**R&D SUBSIDY** 



# Preview of the Results

- 1. Static effects:
  - ▶ Protectionism "could potentially" benefit the domestic economy.
     → profit shifting

#### 2. Dynamic effects:

- Openness leads more innovation through competition:
  - Domestic market: defensive innovation
  - Foreign market: expansionary innovation
- ▶ Openness  $\rightarrow$  Technology transfer, spillover
- 3. Protectionism: Welfare gains only if it is
  - one sided, AND, in the short run (up to 20 yrs.)
- 4. R&D subsidies: Dominant policy for long-sighted policy makers
- 5. **Policy complementarity:** Globalization → less need for policy intervention (markets would take care of themselves).
- 6. Optimal policy mix: The interplay with retaliatory response

# MODEL

Part 1. Static Environment

### Preferences and Final Good

▶ Final good in country *c* produced with technology

$$Y_c = \frac{L_c^{\beta}}{1-\beta} \int_0^1 q_{c'j}^{\beta} k_{c'j}^{1-\beta} dj, \text{ where } c' \in A, B$$

$$\tag{1}$$

- ► *L<sub>c</sub>*: Fixed factor, immobile, normalized to 1.
- q<sub>cj</sub>: quality of variety j in country c
- $k_{cj}$ : amount of variety *j* used.
- Implies that the highest quality good (adjusted for trade cost) is purchased.
- Final good producer's maximization gives:

$$p_j = q_j^\beta k_j^{-\beta}.$$





In each *j*, one firm per country competing for leadership à la Bertrand.

Tech. Leadership in 
$$j = \begin{cases} US \text{ is leader, if } q_{US,j} > q_{FN,j} \\ FN \text{ is leader, if } q_{US,j} < q_{FN,j} \\ Neck&Neck, \text{ if } q_{US,j} = q_{FN,j} \end{cases}$$



Qualities evolve through **innovation** and **spillovers** (to be explained later).



Intermediate goods are produced at the marginal cost of  $\eta$  in terms of final good.

$$\Pi\left(q_{j}\right) = \max_{k_{j} \geq 0} \left\{q_{j}^{\beta}k_{j}^{1-\beta} - \eta k_{j}\right\}.$$

Robustness I: Labor in the intermediate good production.



Selling abroad has export (iceberg) cost  $\kappa$  and subject to tariff  $\tau^{FN}$ .

$$\hat{\Pi}(q_j) = \max_{k_j \ge 0} \left\{ q_j^{\beta} k_j^{1-\beta} - (1+\kappa+\tau^{FN})\eta k_j \right\}.$$

Robustness II: Tariff revenue transferred back to the HH.



Resulting equilibrium profits:

Profit in the domestic market:  $\Pi(q_j) = \left(\frac{1-\beta}{\eta}\right)^{\frac{1-\beta}{\beta}} \beta q_j$ Profit in the foreign market:  $\hat{\Pi}(q_j) = \left(\frac{1-\beta}{(1+\kappa+\tau^{FN})\eta}\right)^{\frac{1-\beta}{\beta}} \beta q_j$ 

### Export vs. Import Decisions

Actual market ownership depends on *technological leadership* and *trade costs*:

US exports in sector *j* iff

$$\frac{q_{USj}}{q_{FNj}} > (1+\kappa)^{\frac{(1+\beta)}{\beta}}$$

▶ US imports in sector *j* iff

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▶ US imports in sector *j* iff

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# MODEL

# Part 2. Dynamic Environment

### Intermediate Goods - innovation

- Qualities evolve through **innovation** and **spillovers**.
- Successful **innovation** generates quality jumps btw. *t* and  $t + \Delta t$ :

$$q_{cj}\left(t+\Delta t\right)=\lambda^{n}q_{cj}\left(t\right)$$

where  $\lambda > 1$ ,  $c \in \{US, FN\}$ , and  $n \in \mathbb{N}^+$  is a random variable.

Hence technology gap between US and FN in j:

$$\frac{q_{USj}}{q_{FNj}} = \lambda^{N_{USj} - N_{FNj}} \equiv \lambda^{m_j}$$

▶ Assumption. Max gap is *m*:

$$m_j \in \{-\bar{m},...,-1,0,1,...,\bar{m}\}$$

### Illustration of the Innovation Dynamics




Suppose the follower in line 2 innovates.

Scenario 1: It closes the gap, but remains follower.



Suppose the follower in line 2 innovates.

Scenario 2: It catches up.



Suppose the follower in line 2 innovates.

Scenario 3: It leapfrogs.



Free entry leads to similar dynamics ...

• ... but forces the domestic incumbent to exit.



Free entry leads to similar dynamics ...

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Free entry leads to similar dynamics ...

Scenario 2: It catches up.



Free entry leads to similar dynamics ...

Scenario 3: It leapfrogs.



**Recall**:  $q_{cj}(t + \Delta t) = \lambda^n q_{cj}(t)$ , with  $n \sim \mathbb{F}(n)$ .  $\mathbb{F}(n)$  is a distribution such that:

- multiple step jumps are less likely: increasing difficulty
- Backward firms more likely to multiple jumps: advantage of backwardness [à la Gerschenkron (1951)]

### Innovation Decision and Industrial Policy

4 main determinants of innovation incentives:

- 1. Expansion to new markets
- 2. Defense of domestic markets
- 3. Quality/profit improvement
- 4. Spillovers

#### Innovation Decision and Industrial Policy

Policies affect these incentives through different channels:

1. Tariffs and the profit channel:

$$\hat{\Pi}\left(q_{jt}|m,\tau^{US},\tau^{FN}\right) = \left(\frac{1-\beta}{(1+\kappa+\tau^{FN})\eta}\right)^{\frac{1-\beta}{\beta}}\beta q_{jt}$$

2. R&D subsidies and the cost channel:

$$C\left(x_{mt}^{US}|s^{US}\right) = \left(1 - s^{US}\right)\alpha_{US}\left(x_{mt}^{US}\right)^{\gamma_{US}}q_{jt}$$

▶ VFs

# Quantitative Analysis

Part 1. Estimation

#### Calibration strategy

- ▶ 17 parameters to be determined, 7 are estimated
  - ▶ 6 statistics on trade, growth, and innovation over 1975-81 ...
  - and the leadership distribution in 1981.

Moment	Estimate	Target	Source
1. TFP Growth U.S.	0.45%	0.55%	Coe et al. (2009) 1975-81
2. TFP Growth FN	2.13%	1.82%	Coe et al. (2009) 1975-81
3. R&D/GDP U.S.	1.65%	1.75%	OECD 1981
4. R&D/GDP FN	1.85%	1.96%	OECD 1981
5. Entry Rate U.S.	10%	10%	BDS 1977-81
6. Export Share U.S.	7.11%	7%	WB 1975-81
7. Tech Gap Distribution	n/a	n/a	See next slide.

#### TABLE: Model fit

Patent Classes









#### Identification: Evolution of Sector Shares

▶ Initiate the model in 1975 feeding in the leadership distribution ...



#### Identification: Evolution of Sector Shares

• ... and simulate until 1981.



#### Identification: Evolution of Sector Shares

⇒ Model replicates the adverse shift of leadership distribution toward smaller gaps over 1975-85.



# Quantitative Analysis

Part 2. Validation of the Model

#### Validation I: Steady-state Innovation Distribution



A) Model

#### FIGURE: Incumbent innovation effort and leadership

In our simulation, estimated  $m^* = 11$ .



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#### FIGURE: Incumbent innovation effort and leadership

In our simulation, estimated  $m^* = 11$ .

▶ ces ▶ raw

#### Validation II: Trade Cost Reduction



FIGURE: Tariffs and incumbents' innovation intensity in manufacturing

Data support the model prediction: lower trade barriers make the peaks shift inward.

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FIGURE: Tariffs and incumbents' innovation intensity in manufacturing

Data support the model prediction: lower trade barriers make the peaks shift inward.

#### Validation III: Implications on Entrant Innovation



FIGURE: Entrant innovation effort and leadership

# Quantitative Analysis

Part 3. Welfare Implications and Optimal Policy

#### Welfare Effects of Catching-Up

#### TABLE: Observed and optimal U.S. R&D subsidy: 1981-2016

	Subsidy rate	Welfare gains 1981-2016
Observed R&D subsidy	19.2%	0.87%
Optimal R&D subsidy	66%	5.49%

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Observed policy is optimal when a horizon of only 5 years considered.

- Q1. What is the effect of a 20% increase in tariffs on welfare?
- Q2. What is the effect of a 20% increase in tariffs on innovation?

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A) Consumption equivalent welfare

*One-sided* tariff generates welfare gains in the short-run ( < 20 years) and welfare losses in longer horizons.

- Q1. What is the effect of a 20% increase in tariffs on welfare?
- Q2. What is the effect of a 20% increase in tariffs on innovation?



This is due to reduced defensive innovation incentives.

Q1. What is the optimal tariff rate for different time horizons?

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*Status quo is optimal if the policy horizon is*  $\approx$  25 *years.* 

## **Optimal Subsidy Policy**

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- Q2. How does it depend on the degree of openness?

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A) Over different horizons

The longer the policymaker's horizon is, the more aggressive is the optimal policy.
## **Optimal Subsidy Policy**

Q1. What is the optimal subsidy rate for different time horizons?Q2. How does it depend on the degree of openness?



The more open the world markets are, the less aggressive is the optimal policy.

### Extensions and Robustness

- Quantifying the welfare impact of protectionism on foreign country.
- Optimal policy mix.
- Effect of retaliation.
- Labor in the intermediate good production.
- Tariff revenue consumed by the household.
- Alternative values for  $\overline{m}$ .

# Quantitative Analysis

Part 4. Impact of Import Competition on Incumbent Innovation

## Import Competition and Innovation

The empirical literature on trade and innovation has documented conflicting (!) results:

### **Import** $\uparrow$ **innovation**

- ► Bloom, Draca, and Van Reenen (2016),
- ► Gorodnichenko, Svejnar, and Terrell (2010),
- ▶ Iacovone (2012),
- ► Coelli, Moxnes, and Ulltveit-Moe (2016),
- ► Fernandes (2007)

### Mixed results

- ► Chen and Steinwender (2016)
- ► Aghion, Bergeaud, Lequien, and Melitz (2017)
- Bombardini, Li, and Wang (2017).

### **Import** ↓ **innovation**

- Autor, Dorn, Hanson, Pisano, and Shu (2016)
- ► Gilbert (2006),
- ▶ Hashmi (2013),
- ▶ Hombert and Matray (2015),

- How can our model speak to these conflicting results?
- Assume a 50% one-sided reduction in tariffs.
- ► This increases competition on the import margin ...
- ... and changes the sectors that face intensified competition.

### 50% Reduction in Tariffs



Innovation: reduction in most laggard sectors, increase in less inferior ones

### 50% Reduction in Tariffs



Innovation: reduction in most laggard sectors, increase in less inferior ones ⇒ Sectoral composition matters for the overall effect on innovation!









More innovation gains for more advanced economies?





### Not necessarily! It depends on the sectoral composition.





#### Even an advanced country can get hurt!

### Conclusion

- Built a new DGE model with endogenous productivity growth, international trade and strategic interaction between competing firms.
- Strategic interaction (competition) channel is quantitatively very important.
- Policies have different implications in different horizons:
  - Protectionist response, short-run gains, long-run losses
  - ▶ R&D subsidy leads to notable welfare gains in longer horizons
- Governing globalization? Yes, but with innovation policy, not protectionism!
- Application: Lessons for Brexit?

## **APPENDIX**

### Another quote ...



"... these industries are dominated by a few nations and firms so that competitive advantage brings significant economic profits and political influence. Thus, if the United States becomes a net importer and a technically inferior producer, it would also become a less independent, less influential and less secure nation."

U.S. Council of National Security (1986)

### Evolution of Technological Leadership Over Time



▶ back

## Technology

$$Y_{ct} = \frac{L_c^{\beta}}{1-\beta} \int_0^1 \left( q_{Ajt}^{\frac{\beta}{1-\beta}} k_{Ajt} + q_{Bjt}^{\frac{\beta}{1-\beta}} k_{Bjt} \right)^{1-\beta} dj.$$

(2)



Determinants of Innovation Decisions and Industrial Policy

$$\begin{aligned} r_{US,t} V_{US,mt} (q_t) &- \dot{V}_{US,mt} (q_t) \\ &= \max_{x_{US,mt}} \left\{ \Pi \left( m; \tau^{US}, \tau^{FN} \right) q_t - \left( 1 - s^{US} \right) \alpha_{US} \frac{(x_{US,mt})^{\gamma_{US}}}{\gamma_{US}} q_t \\ &+ x_{US,mt} \sum_{n_t = m+1}^{\bar{m}} \mathbb{F}_m (n_t) \left[ V_{US,nt} \left( \lambda^{(n_t - m)} q_t \right) - V_{US,mt} (q_t) \right] \\ &+ \tilde{x}_{US,mt} \left[ 0 - V_{US,mt} (q_t) \right] \\ &+ \left( x_{FN(-m)t} + \tilde{x}_{FN(-m)t} \right) \sum_{n_t = -m+1}^{\bar{m}} \mathbb{F}_{-m} (n_t) \left[ V_{US(-nt)} (q_t) - V_{US,mt} (q_t) \right] \end{aligned}$$

 $x_{US,mt}$ : Domestic incumbent innovation  $\tilde{x}_{US,mt}$ : Domestic entrant innovation  $x_{FN,mt}$ : Foreign incumbent innovation  $\tilde{x}_{FN,mt}$ : Foreign entrant innovation

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### **External Calibration**

TABLE: Externally Calibrated Parameters

ψ	$\gamma,  ilde{\gamma}$	β	η	ρ	$ au_{75-81}^{A}$	$ au_{75-81}^{B}$	$ au_{81-95}^{A}$	$ au_{81-95}^{B}$
2	2	0.6	0.4	1%	5.3%	3.8%	19.2%	4.1%

- $\psi$ : Utility parameter, standard macro value.
- γ, γ̃: Quadratic convex cost, large R&D literature (Akcigit and Kerr, 2017).
- *β*: Production function parameter, 70% labor share.
- $\eta$ : Marginal cost of production, set  $\eta = 1 \beta$  for tractability.
- $\rho$ : Standard discount rate, imply 2.8% interest rate in steady state.

### Internal Calibration

R&D scale		R&D scale		Step size	Iceberg	$\mathbb{F}(n)$
$\alpha_A$	$\alpha_B$	$\tilde{\alpha}_A$	$\tilde{\alpha}_B$	$\lambda$	κ	φ
0.69	1.14	44.6	8.77	1.49%	19.4%	1.35

**TABLE:** Internally Calibrated Parameters

▶ back

### Patenting Intensity - not smoothed



back

### Generalized CES Production Function



Profit

Aghion, Harris, Howitt, and Vickers (2001, *Restud*) study generalized CES.

### Validation IV: Technology Gaps and Trade



Data support the model prediction: higher exports in sectors with larger tech lead.

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### Validation IV: R&D Elasticity

• Exploit variation in R&D tax credit across states:

Dep. Var.:	$\frac{\ln \left(R\&D_t\right)}{(1)}$	$\frac{\ln (Patents_t)}{(2)}$	
$\ln(State \ credit_t)$	3.153 (10.92)***	2.948 (10.93)***	
Year dummy	Yes	Yes	
Firm dummy	Yes	Yes	

 $\ln Y_{jst} = const. + \ln SC_{st} + \psi_j + \psi_t + u_t$ 

Model counterpart of R&D elasticity:

$$\frac{d\log(\text{R\&D})}{d\log(\text{Subsidy})} \approx 2.30$$

## **Policy Interaction**



FIGURE: Optimal R&D policies for different tariff levels

Welfare Effects of Protectionist Policies on Foreign

Q1. What is the impact of a 20% increase in US tariffs on foreign welfare?

### Welfare Effects of Protectionist Policies on Foreign

Q1. What is the impact of a 20% increase in US tariffs on foreign welfare?



It is negative and deteriorates over time.

### Welfare Effects of Protectionist Policies: Retaliation

Q1. How does optimal tariff respond when foreign country retaliate?



FIGURE: Optimal joint policy under retaliation
# **Optimal Joint Policy**

How does optimal tariff respond when foreign country retaliate?



A) Optimal innovation response to tariffs

в) Optimal tariff policy

FIGURE: Innovation response to tariffs and optimal tariff policy

## Modeling Labor in the Intermediate Goods Sector

Assume that intermediate goods are produced using labor:

$$k_{jt} = \frac{\bar{q}_{ct}}{\eta} l_{jt}.$$

Profits from domestic sales and exports become

$$\pi\left(q_{jt}\right) = \left[\frac{1-\beta}{\eta}\frac{\bar{q}_{ct}}{w_{ct}}\right]^{\frac{1-\beta}{\beta}}\beta q_{jt} \quad and \quad \pi^*\left(q_{jt}\right) = \left[\frac{1-\beta}{(1+\kappa)\eta}\frac{\bar{q}_{ct}}{w_{ct}}\right]^{\frac{1-\beta}{\beta}}\beta L_f q_{cjt}.$$

Solving for the wage yields

$$\frac{w_{ct}}{\bar{q}_{ct}} = \chi \bar{q}_{ct}^{-\beta} \left[ \underbrace{Q_{ct}^D + Q_{ct}^X + (1+\kappa)^{\frac{\beta-1}{\beta}} Q_{ct}^X}_{denote \ \bar{Q}_{ct}} \right]^{\beta} \equiv \chi \left[ \frac{\bar{Q}_{ct}}{\bar{q}_{ct}} \right]^{\beta}$$

• In the special case where  $\bar{q}_{ct} = \bar{Q}_{ct}$  we have

$$w_{ct} = \chi \bar{Q}_{ct}.$$

## Welfare Effects of Protectionist Policies

- 1. What is the welfare effect of a 20% increase in tariffs?
- 2. What is the effect of a 20% increase on innovation?





B) Innovation response of incumbents

FIGURE: Welfare effects of protectionism: unilateral 20% increase in trade barriers

## Welfare Effects of Protectionist Policies

- 1. How does innovation respond to an increase in the tariff rate?
- 2. What is the optimal tariff rate for different policy horizons?



# **Optimal Subsidy Policy**

- 1. What is the optimal subsidy rate for different time horizons?
- 2. How does it depend on openness?



A) Over different horizons

B) Over openness (fixed horizon of 35 years)

FIGURE: Optimal U.S. R&D subsidy, over different horizons and levels of openness

## Welfare Effects of Protectionist Policies, with $\bar{m} = 10$

Q1. What is the impact of a 20% increase in tariffs on welfare and innovation?



A) Consumption equivalent welfare

B) Innovation response of incumbents

#### Welfare Effects of Protectionist Policies, with $\bar{m} = 10$

Q1. What is the optimal tariff rate for different policy horizons?



#### Optimal Subsidy Policy, with $\bar{m} = 10$

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